

**MINISTRY OF COMMUNICATION, TRANSPORT,
POST AND CONSTRUCTION**

**MAINSTREAMING APPROPRIATE LOCAL ROAD
STANDARDS AND SPECIFICATIONS AND
DEVELOPING A STRATEGY FOR THE MCTPC
RESEARCH CAPACITY**

**PROGRESS REPORT 5
June 2007**

SEACAP 03

UNPUBLISHED PROJECT REPORT



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**Prepared for: Project Record: SEACAP 03. Mainstreaming Appropriate Local
Road Standards and Developing a Strategy for
the MCTPC Research Capacity**

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ABBREVIATIONS & ACRONYMS

ACCESS	Microsoft database software
ADT	Average Daily Traffic
ASEAN	Association of South East Asian Nations
BRC	Bamboo Reinforced Concrete
CAFEO	Conference of ASEAN Federation of Engineering Organisations
CBR	California Bearing Ratio
CNCTP	Cambodia National Community of Transport Practitioners
CSA	Crushed Stone Aggregate
CSIR	Council for Scientific and Industrial Research (South Africa)
DBM	Dry Bound Macadam
DBST	Double Bituminous Surface Treatment
DCP	Dynamic Cone Penetrometer
DfID	Department for International Development
DoR	Department of Roads
EDCs	Economically emerging and Developing Countries
ENS	Engineered Natural Surface
esa	equivalent standard axles
EXCEL	Microsoft spreadsheet software
FHWA	Federal Highways Association (US)
FM	Fines Modulus
FWD	Falling Weight Deflectometer
GMSARN	Greater Mekong Sub-region Academic and Research Network
gTKP	global Transport Knowledge Partnership
HDM4	Highway Development and Management Model
HQ	Headquarters
IFG	International Focus Group
IFRTD	International Forum for Rural Transport Development
ILO	International Labour Organisation
IRF	International Road Federation
IRI	International Roughness Index
ITS	Indirect Tensile Strength
Km	kilometre
LCS	Low Cost Surfacing
LRD	Local Roads Division (DoR)
LVR	Low Volume Rural Road
m	metre(s)

MCTPC	Ministry of Communication, Transport, Post and Construction
mm	Millimetre(s)
MERLIN	M achine for E valuating R oughness using L ow-cost I Nstrumentation
MPa	Mega pascals
MoU	Memorandum of Understanding
NUOL	National University of Lao
OM	Operations Manual
ORN	Overseas Road Note
PCU	Passenger Car Unit
Pen Mac	Penetration Macadam
PIARC	World Road Association
PTD	Planning and Technical Division (DoR)
QA	Quality Assurance
RED	Roads Economic Decision Model
Ref.	Reference
RRGAP	Rural Road Gravel Assessment Programme (Vietnam)
RRSR	Rural Road Surfacing Research (Vietnam)
RRST	Rural Road Surfacing Trials (Vietnam)
RTU	Rural Transport Unit
RT1	Rural Transport 1 st Project, Vietnam
RT2	Rural Transport 2 nd Project, Vietnam
RT3	Rural Transport 3 rd Project, Vietnam
SBST	Single Bituminous Surface Treatment
SDC	Swiss Development Cooperation
SEACAP	South East Asia Community Access Programme
SIDA	Swedish International Developments Cooperation Agency
SOE	State Owned Enterprise
TRL	Transport Research Laboratory
UCS	Unconfined Compression Strength
UK	United Kingdom
UNOPS	United Nations Office for Project Services
VN	Vietnam
VOCs	Vehicle Operating Costs
VPD	Vehicles per day
WAN	Wide Area Network
WBM	Water Bound Macadam
WLC	Whole Life Costs

1 Introduction

1.1 General

The SEACAP 3 project is part of the wider South East Asia Community Access Programme (SEACAP), whose strategic theme is 'livelihoods of poor and vulnerable people in South East Asia improved sustainability'. SEACAP 3 will contribute to this overall objective through the development and mainstreaming of local resource-based standards for low volume rural roads. The project seeks to achieve three key outcomes:

- Mainstream appropriate local road standards and specifications into the national road programme,
- Develop an affordable and sustainable strategy for attaining the necessary road (all road categories) research capacity,
- Increase the awareness of good practice experience from this project by disseminating the outcomes at the national, sub-regional and international levels,

This report outlines the work undertaken on the SEACAP 3 project during May 2007; presents a summary of staff resources used and outlines the anticipated programme for the coming month.

1.2 Contractual Arrangements

The Agreements for the project to be undertaken was established under a Memorandum of Understanding (MoU) between the Ministry of Communication, Transport, Post and Construction (MCTPC) on behalf of the Government of Lao PDR and the Department for International Development (DfID), UK. The MoU defines the scope of the project, that it will be undertaken by TRL Limited as the Consultant and implemented under Terms of Reference, and that the Consultant will be appointed by DfID. The MoU also expresses certain Exemptions and Facilities to be provided by MCTPC to the Consultant to facilitate implementation of the project. The MoU was signed on the 16th of October 2006.

Thereafter, TRL provided a comprehensive technical proposal and a financial proposal for carrying out the project to DfID and subsequently entered into a contractual arrangement with DfID. TRL were appointed on 21st of November 2006. The duration of the project is 12 calendar months.

TRL is supported in its undertaking of the project by associate firms and by competent and experienced individual consultants. The principal associate firm is Lao Transport Engineering Consultants (LTEC) who are providing comprehensive local consulting services.

TRL have entered into a contractual agreement with LTEC to provide a total of 68 person months of services over the duration of the project. Forty-Four (44) person months are for engineering and translation services and 24 person months are for administrative, secretarial and coordination services.

The other associate firm is Intech Associates consulting engineers who have worked extensively with TRL on other SEACAP projects in the region. Intech will provide a short-term specialist role on this project similar to that to be provided by the individual consultants.

2 Work Undertaken

2.1 General

The following sections summarise the work undertaken on SEACAP 3 during June 2007. Principal focus was on Task Group I with the development of a framework for the draft LVRR Standards and Specifications. The Progress on individual Modules within the Project Task Groups is summarised in Table 1.

2.2 Task Group 1

A summary document for discussion on the Module 1 review was drafted. This was based on the key aspects of the main Module I Review Report which was finalised and is currently being edited. This summary document together with the main report will form a major element in the July workshop.

A framework for the draft LVRR task-based standards and specifications was identified and key elements forming the basis of Task Group 1 output were defined. Fundamental to the proposed approach is the characterisation of:

- Standard Lao road environments
- Standard LVRR road options/designs
- Available material properties

The TRL-LTEC team was augmented during June with the continued support of two Vietnamese Road Engineers with extensive SEACAP 1 experience. The main inputs were:

Bach The Dzung: A review of the Vietnamese rural road standards in comparison with the Loa situation

Gia Pham Tuan: Preliminary adaptation of the SEACAP 1 Cost Model for use in the Lao environment.

A site visit was made on 15th June to look at typical rural road conditions and materials in the Vientiane region. A summary of this visit is included as Appendix A to this report.

2.3 Task Group 3

Further review and development of the research strategy was undertaken and a first draft of the associated Module 8 report was completed. This is currently being edited and will be the subject of discussion at the July workshop.

During further discussions with Professor Nhinxay Visane it was agreed to jointly look more closely at the detail of the proposed research model. In order to facilitate this it was decided to go through a trial costing and programming exercise with one of the identified Research Studies. It is expected that this will identify potential administrative, costing and management problems to be addressed.

. Table 1 Summary of Module Progress

No.	Module Description	Completed	Programme	Activity to End June
Task Group I: Develop Standards and Specifications				
1	Review current situation	90%	100%	Review of documents and extraction of key information continued. Report being drafted
2	Research to fill knowledge gaps	85%	90%	Further identification of national and international key parameters. Matrix being drafted
3	Draft technical standards	20%	20%	Outline principles drafted.
4	Finalise technical standards	0%	0%	No activity this month
Task Group II: Develop a Relevant Training Programme				
5	Training needs assessment	10%	0%	No major activity this months
6	Training programme elaborated	0%	0%	No activity this month
7	Training course tested and trialled	0%	0%	No activity this month
Task Group III: Develop an Appropriate Research Capability:				
8	Gaps in research capacity identified	95%	100%	Key gaps identified and concept notes drafted
9	Strategy for strengthening research capacity	90%	100%	Outline strategy developed ; requires some further detail
10	Adoption of strategy by MCTPC	10%	10%	SCC accepts strategy in principle
Task Group IV: Initiate Dissemination				
11	Package of materials prepared for dissemination	0%	0%	No activity this month

3 Staff Resources

A summary of the SEACAP 3 staff resources utilised up to the end of June 2007 is presented in the following Table 2.

Table 2 Staff Resources June 2007

Name	Position	Project Time : June 2007
Dr Jasper Cook (TRL)	Team Leader Geotechnical Specialist	1-10 th and 14 th -22nd June
Michael O'Connell (TRL)	Transport and Road Engineering Specialist and Deputy Team Leader	No input
Simon Done (TRL)	Training Specialist	No input
Trevor Bradbury (TRL)	Dissemination and IT Specialist	No input
Bach The Dzung (TRL)	Road Engineering Specialist	1-16 th June
Pham Gia Tuan (TRL)	Road Engineering Specialist	1-16 th June
Bounta Meksavanh (LTEC)	Local Team Leader and Road Engineer Specialist	1-30 th June
Saysongkham Manodham (LTEC)	Road Engineering Specialist	1-30 th June
Chittakone Maniphan (LTEC)	Training Support	No input
Mr. Keithiphan Senamahmounry (LTEC)	IT Support	No input
Mr. Bounhom K. (LTEC)	Translator	No input
Ms Chandita Ph (LTEC)	Office Management	1-30 th June
Mr. Thipdavanh V. (LTEC)	Project Coordinator	1-30 th June

4 Programme and Status

The current status of SEACAP 3 in relation to the proposed programme is indicated in Appendix B to this report.

Table 2 indicates that the project is generally on target; with the following points to be noted:

1. A SEACAP 3 workshop is planned for July; at the suggestion of Coordination Committee members this will encompass the range of SEACAP 3 activities rather than concentrate on Task Group 1
2. Further input into Modules 1 and 2 will be required following the proposed July workshop

3. Significant input is anticipated in July on the draft standards and specifications
4. Trevor Bradbury will be mobilised in late July to initiate the website development and dissemination procedures

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APPENDIX A

Summary of Site Visit 15/06/07

SEACAP 3;

FIELD VISIT: VIENTIANE AREA: 15/06/2007

KEY POINTS

As-dug Mekong River coarse alluvial gravel; materials rounded and variable in geological nature. Requires crushing and processing before being used as road construction material.



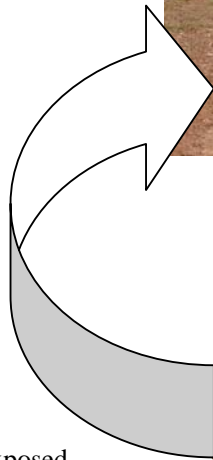
Some village authorities are using uncrushed gravel as a local gravel “armouring” solution to inhibit wearing course erosion. The example is from a Class VII rural road. Gravel armouring is laid when road is a wet condition so that it may worked into the existing surface.



Currently disused rhyolite quarry. Typical of a number of small rock sources in the area suitable for small scale drill-blast; crushing and processing operations.



Laterite gravel road on 5-6% gradient showing severe erosion rills



Underlying sub-grade is now exposed beneath a thin laterite gravel cover



Typical fine hill gravel (colluvium) derived from mixed sedimentary sources.



Locally adopted option of a single chip seal laid on top of gravel wearing course material. Mainly used in peri-urban areas.



Seal condition showing signs of erosion and aggregate loss after less than 2 years



Recently upgraded unsealed provincial road with local poor spots; in this case a combination of poor drainage and lack of sufficient crown height above water table are major contributors to road deterioration.



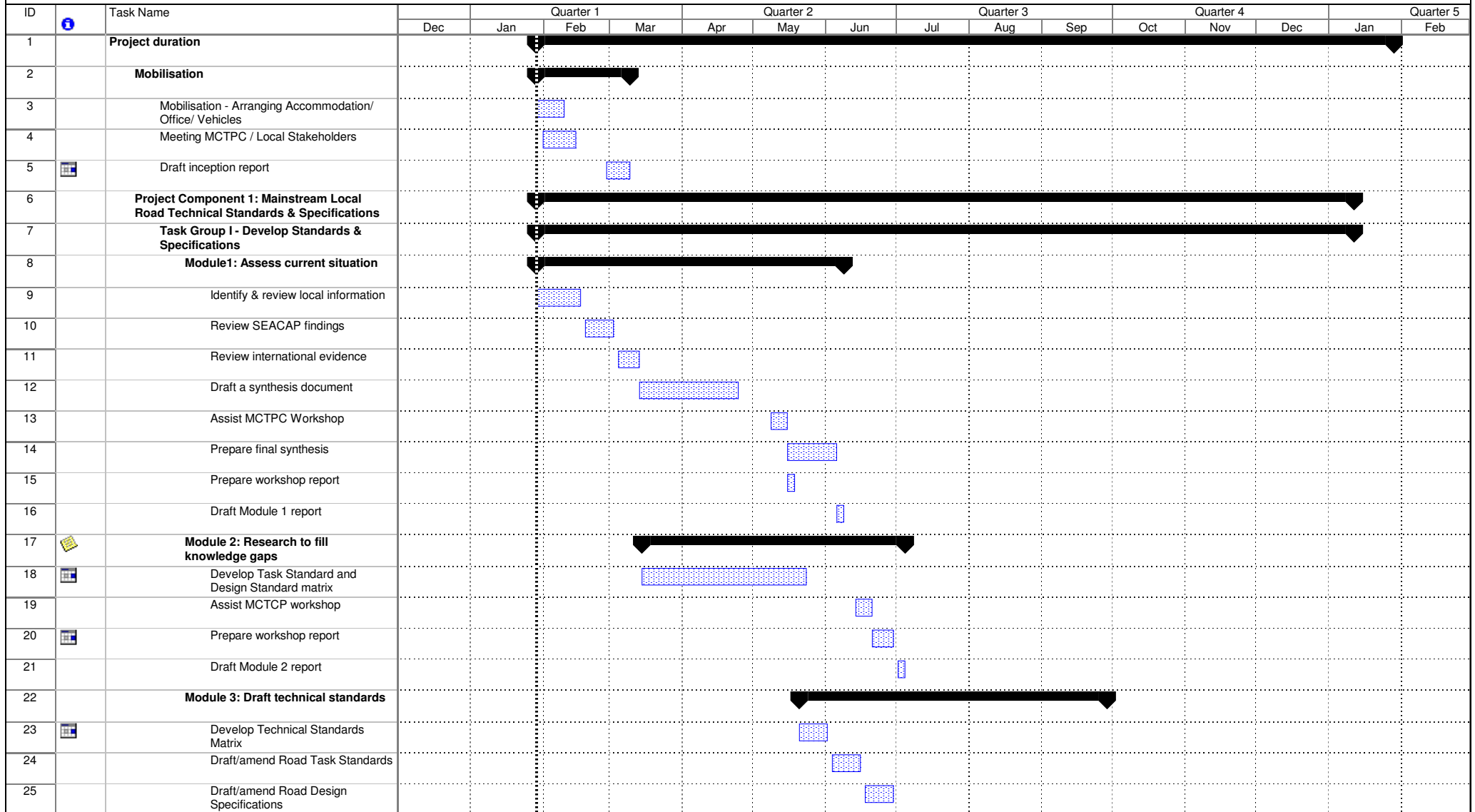
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**APPENDIX B
Programme**

SEACAP - 3

Mainstreaming appropriate local road standards and specifications & developing strategy for MCTPC research capacity



Project: SEACAP 03 - Lao PDR

Task		Summary		Rolled Up Progress		Project Summary	
Progress		Rolled Up Task		Split		Group By Summary	
Milestone		Rolled Up Milestone		External Tasks			

SEACAP - 3

Mainstreaming appropriate local road standards and specifications & developing strategy for MCTPC research capacity

ID	Task Name	Quarter 1				Quarter 2			Quarter 3			Quarter 4			Quarter 5	
		Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
26	Prepare first draft															
27	Assist MCTPC in stakeholder review															
28	Draft Module 3 report															
29	Module 4: Final technical standards															
30	Receive stakeholder feedback and Finalise Technical Standards															
31	Mainstream by assisting in take up and adoption															
32	Draft Module 4 Report															
33	Task Group II -Develop Training Programme															
34	Module 5: Training needs assessment															
35	Review job descriptions of MCTPC staff															
36	Assess skill levels of sample staff															
37	Identify gaps (between descriptions and skills)															
38	Draft training needs assessment															
39	Draft Module 5 report															
40	Module 6: Elaborate Training program															
41	Prepare training programme															
42	Identify support resource materials															
43	Draft Module 6 report															
44	Module 7: Training Course & Trainers trained															
45	Organise a trial training course															
46	Conduct training															
47	Evaluation of the train the trainers program															
48	Draft Module 7 report															
49	Project Component 2: Develop an affordable and sustainable strategy for attaining the															
50	Task Group III - Develop Research Capacity															

Project: SEACAP 03 - Lao PDR	Task		Summary		Rolled Up Progress		Project Summary	
	Progress		Rolled Up Task		Split		Group By Summary	
	Milestone		Rolled Up Milestone		External Tasks			

SEACAP - 3

Mainstreaming appropriate local road standards and specifications & developing strategy for MCTPC research capacity

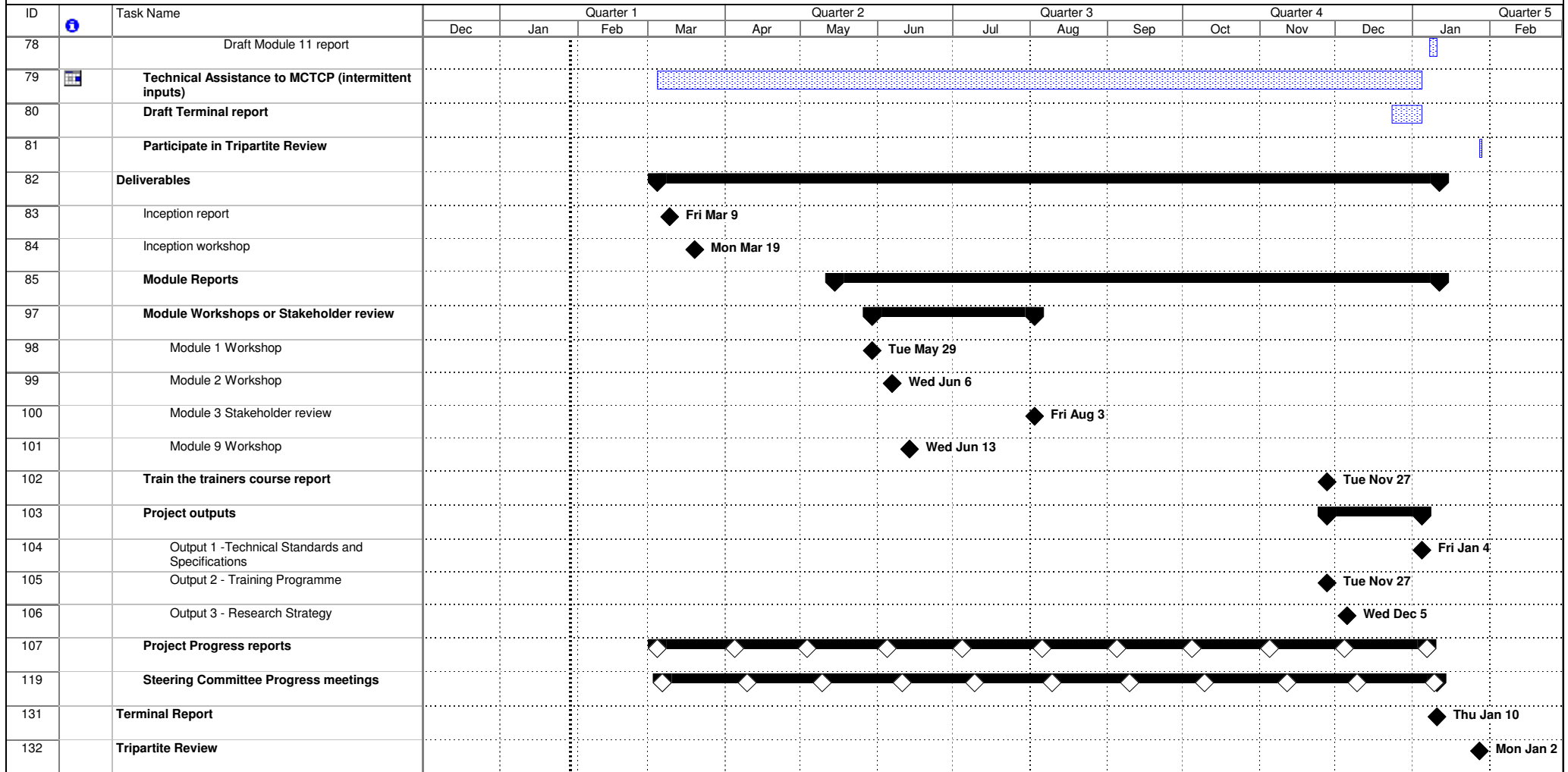
ID	Task Name	Quarter 1		Quarter 2			Quarter 3			Quarter 4			Quarter 5			
		Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
51	Module 8: Gaps in research capacity				▶		▶									
52	Identify key research topics and institutional capacity				■											
53	Options for developing research capacity				■											
54	Draft first synthesis					■										
55	Assist MCTCP in feedback/workshop exercise						■									
56	Finalise synthesis of research capacity						■									
57	Draft Module 8 report							■								
58	Module 9: Draft strategy for strengthening the research and institutional capacity				▶		▶									
59	Prepare a draft strategy				■											
60	Assist MCTCP in feedback/workshop exercise						■									
61	Draft Module 9 report							■								
62	Module 10: Adoption of strategy by MCTPC							▶		▶		▶		▶		
63	Finalise strategy								■							
64	Adoption & Mainstream									■						
65	Draft Module 10 report														■	
66	Project Component 3: Disseminate the outcomes at the national, sub-regional and international levels								▶		▶		▶		▶	
67	Task Group IV - Initiate and Conduct Dissemination								▶		▶		▶		▶	
68	Module 11: Prepare Packages for local, sub-regional and international dissemination								▶		▶		▶		▶	
69	Prepare technical materials (for dissemination)									■						
70	Prepare sub-regional seminar paper															
71	Prepare International Conference paper										■					
72	Contribute to Websites/Newsletters									■		■		■		■
77	Prepare specified standard presentations									■						

Project: SEACAP 03 - Lao PDR

Task	■	Summary	▶	Rolled Up Progress	▶	Project Summary	■
Progress	▶	Rolled Up Task	■	Split	■	Group By Summary	▶
Milestone	▶	Rolled Up Milestone	■	External Tasks	■		

SEACAP - 3

Mainstreaming appropriate local road standards and specifications & developing strategy for MCTPC research capacity



Project: SEACAP 03 - Lao PDR

Task		Summary		Rolled Up Progress		Project Summary	
Progress		Rolled Up Task		Split		Group By Summary	
Milestone		Rolled Up Milestone		External Tasks			

SEACAP-3 Schedule of Staff Inputs

ID	Task Name	Position	2007												2008	
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	
1	Project Duration		[Shaded bar from Jan 2007 to Jan 2008]													
2	International		[Shaded bar from Jan 2007 to Jan 2008]													
3	J Cook	Team Leader Geotechnical Specialist	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
15	M O'Connell	Transport and road eng. Spec. & Deputy Team	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
21	S Done	Training specialist	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
23	T Bradbury	Dissemination expert	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
25			[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
26	Domestic LTEC		[Shaded bar from Jan 2007 to Jan 2008]													
27	Bounta MEKSAVANH	Local Team Leader and Road Engineer Specialist	[Shaded bar from Jan 2007 to Jan 2008]													
29	Saysongkham MANODHAM	Road engineering specialist	[Shaded bar from Jan 2007 to Jan 2008]													
31	Keithiphan SENAMAMOUNTRY	IT Engineer	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
33	Somphith BONNAPHON	Junior Engineer	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
35	Thipdavane VONGSAY	Project coordinator	[Shaded bar from Jan 2007 to Jan 2008]													
37	Chanthida PHAPHIBOUN	Secretary / Office Manager	[Shaded bar from Jan 2007 to Jan 2008]													
39	Xoumaitri PANYANOUVONG	Translator	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
48			[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
49	MCTPC Counterpart staff		[Shaded bar from Jan 2007 to Jan 2008]													
50	Khampaseuth Panyanouvong (LRD)	Civil Engineer (LRD)	[Shaded bar from Jan 2007 to Jan 2008]													
52	Ounheuan Siliamphone (PTD)	Senior Technical Staff (PTD)	[Shaded bar from Jan 2007 to Jan 2008]													
54			[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
55	Technical Panel		[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
56	R Petts	Quality Assurance	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
57	Input 1 on Review		[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
58	Input 2 Whole life costings		[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
59	Input 3 Mainstreaming		[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
60	A Ahmedi	Research capacity	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
62	A Beusch	Training	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
64	B Dzung	SEACAP -Vietnam	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
66	P Tuang	SEACAP - Vietnam	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]
68	H Kackada	SEACAP-Cambodia	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]	[Shaded]